An open letter to Minister Jonathan Wilkinson on the need to improve the accessibility and biodiversity measures of the 2 Billion Tree Program from more than 100 conservation, environmental and social justice groups representing hundreds of thousands of supporters in Canada.

June 20, 2023

The Honourable Jonathan Wilkinson, P.C., M.P. Minister of Natural Resources Canada House of Commons Ottawa, ON

RE: Recommendations for a More Accessible and Biodiversity-Friendly 2 Billion Tree Program

Dear Minister Wilkinson,

We welcome the federal government's 2 Billion Tree (2BT) program as a unique opportunity for cities and environmental organizations to strengthen their communities' climate resilience and biodiversity through tree-planting.

We are writing, however, to raise concerns about inherent barriers that hamper participation in the 2BT program and limit its effectiveness, and to provide recommendations and solutions that address how those barriers can be mitigated and overcome.

The recent report from the Commissioner of the Environment and Sustainable Development (CESD) highlighted that due to the relative absence of long-term agreements and other factors, NRCan's tree-planting targets for 2022 and beyond are unlikely to be met. There are currently a number of barriers that are restricting the ability of prospective applicants to access the program and contribute to meeting the target of 2 billion trees. Improving the accessibility of the 2BT program can not only help achieve those goals, but also increase uptake from smaller organizations with less capacity, which would include racialized and First Nations groups.

The minimum tree-planting requirements have a high threshold, which exceeds the capacity of many local environmental organizations and cities with smaller populations. Potential applicants may not have access to enough planting spaces or sufficient tree supply from local nurseries, and may not be able to obtain geolocations for sites in advance of planting. Currently, the program's rigid minimum tree-planting requirements that need to be met in the first year disqualifies many organizations from participating in the program. We therefore recommend that the 2BT program's minimum tree-planting requirement operate on a multi-year basis, rather than a yearly one. For example, instead of requiring 10,000 trees to be planted every year, the program could present an option of entering into a six-year agreement, by the end of which they will need to have planted 70,000 trees. Applicants would be more inclined to enter into multi-year agreements of this type because it would give them time to secure seed and sapling stock and flexibility with regard to how many trees are planted each year.

An alternative recommendation would be to allocate more funds towards the capacity-building streams for the specific purposes of helping both Indigenous and non-Indigenous groups develop local tree and shrub supply.

We also appreciate that the 2BT program supports the involvement of aggregators, but we would suggest expanding the program's model to include and develop more local and regional organizations as aggregators. Using their familiarity with both the region and other groups operating in the area, these types of organizations would be able to establish a regional network of stakeholders and coordinate tree-planting projects amongst local organizations. Having such locally and regionally based aggregators would facilitate the participation of and be a useful resource for organizations who are unable to meet the tree-planting requirements on their own, but could contribute to meeting them with partners.

Additionally, we want to convey that organizations and cities across Canada share the same concerns outlined in the CESD report with regard to the program's lack of emphasis on biodiversity or permanent protection of planted trees. Firstly, the program restricts the acquisition of shrub species to only 15% of project costs, which will limit the biodiversity and ecological integrity of newly planted forests. Since shrubs act as nurse plants for young trees, planting them in riparian restoration and reforestation projects can help save resources by reducing mortality and follow-up planting of later successional species. Secondly, the requirement that planting sites be completely located in either urban or rural areas limits the program's potential to establish ecological corridors and increase connectivity between rural and urban environments. We therefore recommend that the program allow a greater percentage of funds to be used to plant shrubs, allow for greater flexibility between the urban and rural planting streams, and implement more specific and transparent measures to ensure that trees are permanently protected.

Finally, as noted by the CESD, the department did not clearly state its expectations for long-term monitoring of tree health and survival for the 2021 planting season. We are pleased that the department has since required that applicants provide a monitoring plan, but would suggest that expenses related to long term maintenance be included in eligible expenses and that more funding be allocated for such monitoring.

Our concerns and recommendations build on a growing body of evidence that demonstrates the value of supporting all scales of tree-planting projects in bolstering climate resilience, enhancing biodiversity, and improving our communities. There are thousands of "shovel-ready" and "shovel-worthy" projects of various scales across Canada and within Indigenous communities by organizations that are eager to ensure that trees are planted and cared for in a manner that guarantees long-term protection and strengthens the surrounding ecosystems and biodiversity.

This potential is waiting to be unlocked, and with minor changes to minimum tree planting requirements, biodiversity and monitoring requirements, and permanent protection, can be put to use in meeting our climate targets and reversing our growing biodiversity crisis.

Thank you for taking our recommendations into account.

Sincerely,

















False Creek

Watershed Society



cton Nat

e nature

SUSTAINABLE

AILTON



J FRIENDS OF

SOUND



ERVCC



ECOLOGIE

OTTAWA





Frede

00





ECOLOGY Ottawa

SIGNATORIES





SIGNATORIES

Nature Nova Scotia	ReForest London
Bruce Trail Conservancy	The Nashwaak Watershed Association
Nature Saskatchewan	Island Nature Trust
Greater Victoria Greenbelt Society	Calgary Wildlife Rehabilitation Society
New Brunswick Anti-Shale Gas Alliance	Nature Regina
Ontario Headwaters Institute	ecoCaledon
Climate Action for Life long Learners	Nanaimo Science and Sustainability Society
HealthyYEG	Community Forests International
GentleWays for OurPlanet	Tree Trust Stratford Perth
Bee City Canada	Nature London
Garden City Conservation Society	Wildcoast Ecological Society
York Simcoe Nature Club	Nature Vancouver
London Environmental Network	Nature Alberta
Friends of the Saskatoon Afforestation Areas Inc.	Water & Environmental Protection for Albert County
Green Communities Canada	Sudbury Naturalists
Saugeen Nature	Mind Your Plastic
Sustainable Orillia	Seedlings Forest Education
One School One Farm Shelterbelt Project	Trout Unlimited Canada
Green Ummah	Wilder Climate Solutions
Hamilton-Wentworth Green Venture	rare Charitable Research Reserve
Nature NB	Shrubscriber
Lions Bay Bird Friendly City	Sustainable Milton
Ecology Ottawa	Clean Air Partnership
ClimateFast	South Simcoe Streams Network, Nottawasaga
McKellar Island Bird Observatory	Futures
For Our Kids Toronto	Redberry Lake Biosphere Reserve Association
Blomidon Naturalists Society	SOS Trees Coalition
Toronto Field Naturalists	Sydenham Field Naturalists
Association forestière des deux rives	Manitoba Eco-Network
Biodiversity and Climate Action Niagara	Friends of the Helen Schuler Nature Centre Society
ontariogreenca@gmail.com	Alberta Ecotrust Foundation
Kamloops Naturalist Club	BC Nature - Federation of BC Naturalists
Staniforth and Associates	Guelph Urban Forest Friends
Friends of Kingston Inner Harbour	Reep Green Solutions
BC Conservation Foundation	Prince Albert Model Forest Association Inc.
Elk River Alliance	

SIGNATORIES

Souris and Area Branch of the PEI Wildlife Dougan and Associates Ecological Consulting Federation and Design Yukon Conservation Society Calgary Urban Species Response Team Prince Edward County Field Naturalists Calgary Climate Hub Fredericton Nature Club **Eco-Elders For Climate Action** False Creek Watershed Society Friends of the Saskatoon Afforestation Areas Inc. WWF-Canada West Kootenay Climate Hub Friends of Semiahmoo bay Society CAFES Friends of Clayoquot Sound Muskeg Lake Cree Nation Nature Québec Salal + Cedar Camp Kitigay Edmonton River Valley Conservation Coalition Grassroutes Ethnoecological Association Okanagan Similkameen Conservation Alliance Bird Friendly Calgary Nova Scotia Salmon Association LEAF West Lake Community Association (WLCA) Nanaimo & Area Land Trust BurlingtonGreen K&C Silviculture Ltd. Southern Alberta Group for Environment (SAGE)